# IN THE UNITED STATES DISTRICT COURT FOR THE WESTERN DISTRICT OF NORTH CAROLINA BRYSON CITY DIVISION

## CRIMINAL CASE NO. 2:09cr15

UNITED STATES OF AMERICA Plaintiff,	) )
v.	) FINAL ORDER OF ) CONTINUING GARNISHMENT
JOHN DOUGLAS BIRD, JR. Defendant,	) ) )
and	)
EASTERN BAND OF CHEROKEE INDIANS, Garnishee.	) ) )

**THIS MATTER** is before the Court on the Answer of the Garnishee [Doc. 74].

### PROCEDURAL HISTORY

On April 7, 2009, the Defendant was charged with attempted murder, assault with intent to commit murder, assault with a dangerous weapon with intent to do bodily harm, assault resulting in serious bodily injury, and using and carrying a firearm during a crime of violence, in violation of 18 U.S.C.

§§1113; 113(a)(1), (a)(3) & (a) (6); 924(c)(1)(A)(iii) and 1153. [Doc. 3]. After jury trial in August 2009, the Defendant was found guilty of each count contained in the indictment. [Doc. 43]. On August 27, 2009, the Defendant was sentenced to a total of 330 months imprisonment. [Doc. 52]. He was ordered to pay restitution for medical services to his victim in the amount of \$56,198.06. [Id.]. In addition, he was ordered to pay \$500 in assessments. [Id.]. The Defendant filed a notice of appeal which remains pending. [Doc. 54].

In October 2009, the Government moved for a writ of garnishment as to the Eastern Band of Cherokee Indians (Band) in order to garnish tribal gaming proceeds which were payable to the Defendant. [Doc. 59]. On October 20, 2009, the Defendant and the Band were served by certified mail with all documents relevant to the application for a writ of garnishment. [Doc. 64]. The Band admits it was served on November 11, 2009. [Doc. 74, at 1].

By Order filed December 8, 2009, the Court denied the Defendant's request that any garnishment be stayed pending his appeal, denied his objection to the garnishment of tribal gaming proceeds and found he was not entitled to a hearing. [Doc. 72].

On January 20, 2010, the Band filed an untimely Answer which contained a motion to quash the application for a writ. [Id.]; see, 28 U.S.C.

§3205(c)(2)(E). In the Answer, the Band argues that the Defendant's *per capita* distribution of gaming revenues received from the Band are immune from garnishment due to the sovereign nature of the Band. It does not argue that there is any existing order of child support which must be paid from the *per capita* distribution.

#### **DISCUSSION**

Indian tribes have traditionally been considered sovereign nations which possess common law immunity from suit; however, that immunity may be abrogated by Congress. C & L Enterprises v. Citizens Band of Potawatomi Indian Tribe of Oklahoma, 532 U.S. 411, 121 S.Ct. 1589, 149 L.Ed.2d 623 (2001). When Congress enacted the Federal Debt Collection Procedure Act (FDCPA) in 1990, it defined a "garnishee" as any person who has custody of any property in which the debtor has a nonexempt interest; and, it defined "person" as including an Indian tribe. 28 U.S.C. §§3002(7) & (10). "Congress has the power to statutorily waive a tribe's sovereign immunity." Northern States Power Co. v. Prairie Island Mdewakanton Sioux Indian Community, 991 F.2d 458, 462 (8th Cir. 1993). The FDCPA uses unequivocal language to waive this immunity. C & L Enterprises, 532 U.S. at 418; United States v. Weddell, 12 F.Supp.2d 999, 1000 (D.S.D. 1998), affirmed 187 F.3d 645 (8th

Cir. 1999), certiorari denied sub nom Yankton Sioux Tribe v. United States, 528 U.S. 928, 120 S.Ct. 322, 145 L.Ed.2d 251 (1999); United States v. Smith, 2008 WL 700320 (W.D.N.C. 2008). As a result, the Band must pay over to the federal government any property in which the Defendant has a nonexempt interest. Weddell, supra. That property includes a per capita distribution to tribal members of gaming revenues. Id.; accord, In re Kedrowski, 284 B.R. 439 (Br.W.D.Wis. 2002). Nonetheless, in the event that an order for child support should be entered at some future time, it shall have priority over a writ of garnishment issued pursuant to the FDCPA. 28 U.S.C. §3205(c)(8).

#### ORDER

IT IS, THEREFORE, ORDERED that any motion to quash the writ of garnishment contained within the Answer of the Garnishee [Doc. 74] is hereby DENIED.

IT IS FURTHER ORDERED that any future child support order which is properly entered in The Cherokee Tribal Court for the support of the Defendant's children shall have priority over the writ of garnishment issued by this Court until such time as the child support obligation has expired.

IT IS FURTHER ORDERED that a Final Order of Continuing
Garnishment is hereby ENTERED in the amount of \$56,698.06, computed

through October 14, 2009, which attaches to each *per capita* distribution of gaming revenues on account of the Defendant.

IT IS FURTHER ORDERED that payments should be made to the United States Clerk of Court and mailed to the United States Clerk of Court, 401 West Trade Street, Charlotte, N.C. 28202. Each check shall be embossed "Court Number 2:09cr15, Defendant John Douglas Bird, Jr.

Signed: May 7, 2010

Martin Reidinger United States District Judge